

Message Text

CONFIDENTIAL

PAGE 01 KIGALI 00156 021109Z

20

ACTION IO-11

INFO OCT-01 AF-06 ISO-00 AID-05 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 EB-07 TRSE-00 XMB-02 COME-00 /078 W

----- 086540

R 011450Z MAR 76

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC 3926

C O N F I D E N T I A L KIGALI 156

E.O. 11652: GDS

TAGS: PORG, PFOR, US, RW

SUBJECT: MULTILATERAL AFFAIRS: INFO ON HOST GOVERNMENT
ATTITUDES

REF: STATE 37591

1. FOLLOWING POINTS RESPOND QUESTIONNAIRE CONTAINED PARA.
7 REFTEL:

A. RWANDAN MULTILATERAL INTERESTS/OBJECTIVES IN 1976: GOR
WILL CONTINUE IMPLEMENT SECOND REPUBLIC FOREIGN POLICY GOALS
OF PRIORITY ON RELATIONS WITH OAU STATES INCLUDING LOW PROFILE
ADHERENCE TO "NON-ALIGNED" STANCE ON MOST ISSUES.
AS AN LDDC, GOR ALSO HOPES BENEFIT FROM "NEW INT'L ECONOMIC
ORDER." PRESIDENT HABYARIMANA, CURRENTLY OCAM PRESIDENT,
WILL HOST OCAM SUMMIT KIGALI END 1976. GOR WILL NOT RPT NOT
UNDERTAKE MAJOR POLICY INITIATIVES IN UN OR OTHER ORGS, BUT
WILL USUALLY SUPPORT THIRD WORLD "CONSENSUS" ON SUCH ISSUES
AS KOREA, SOUTHERN AFRICA, THE MIDDLE EAST AND DECCOLONIZATION.

B. INFLUENCES ON MULTILATERAL POLICY-MAKING: WHILE KEENLY
INTERESTED AS MATTER OF PRINCIPLE IN SOLIDARITY ON MULTILATERAL
ISSUES DIRECTLY AFFECTING AFRICA, GOR SUSCEPTIBLE ON OCCASION
TO INFLUENCE ON ISSUES IT REGARDS AS SECONDARY. IT HAS
ALSO BECOME APPARENT THAT GOR VOTES CAN BE AFFECTED BY THE RELA-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KIGALI 00156 021109Z

TIVE IMPORTANCE TO RWANDA OF VARIOUS AID DONORS (INCLUDING LIBYA

AND THE DPRK). RWANDA IS ALSO A LARGE (IN PER CAPITA TERMS) BENEFICIARY OF ARAB AID COMMITMENTS (BUT POOR IMPLEMENTATION MAY REDUCE THAT POTENTIAL LEVERAGE). RWANDA IS A FOLLOWER NOT A LEADER AND DOES NOT SEEK INFLUENCE OTHER COUNTRIES UNLESS WITHIN FORMAL MANDATE FROM GROUP SUCH AS OAU OR OCAM.

C. GOR DELS INT'L MEETINGS: WITH EXCEPTION UN DEL RESIDENT NEW YORK, GOR DELS INT'L MEETINGS USUALLY BASED KIGALI AND BRIEFED/INSTRUCTED IN GENERAL TERMS PRIOR DEPARTURE. WE BELIEVE GOR UN DEL INSTRUCTED ON ISSUES CONSIDERED IMPORTANT. HOWEVER, ABSENCE ADEQUATE FONOFF STAFF/COMMUNICATIONS OFTEN RESULT IN UN DEL MAKING DECISIONS WITHOUT REVISED INSTRUCTIONS. FONOFF DOES NOT NORMALLY HAVE IN-DEPTH ANALYSIS OF ISSUES AND, IN ANY CASE, PREFERS GENERALIZED PRINCIPLES TO DETAILS -- NO MATTER HOW ILLUMINATING.

D. POLITICAL INFLUENCE GOR DELS: GOR PERMREP NEW YORK AND HEADS OF DELEGATIONS OTHER MEETING DO NOT POSSESS ANY PERSONAL POWER BASE THAT WOULD PREVENT THEIR BEING FULLY CONTROLLED BY GOR.

3. USG/GOR RELATIONS MULTILATERAL ISSUES: AS BASICALLY MODERATE AND SAMLL STATE, GOR IS RECEPTIVE TO US REPRESENTATIONS ON SELECTED ISSUES. A NOTABLE SUCCESS WAS GOR WITHHOLDING RECOGNITION PRG/GRUNK 1974/EARLY 1975 WHEN MAJORITY OTHER AFRICAN "NON ALIGNEDS" HAD DONE SO. BECAUSE OF EMB DEMARCHES, GOR MAINTAINED ITS POSITION UNTIL FALL OF SOUTH VIETNAM. COOPERATION ON ANGOLA WAS ALSO CLOSE. EMB HAS GOOD ACCESS FOR REPRESENTATIONS BUT DEFINITIVE GOR RESPONSES ARE GENERALLY NOT RECEIVED. GOR JUDGES "FRIENDSHIP" NON-AFRICAN STATES BY BILATERAL FOREIGN AID LEVEL IN WHICH USG RANKS AS CREDITABLE BUT QUITE MODEST DONOR. GOR ACCEPTS BUT DOES NOT SHARE USG VIEW THAT MULTILAT ACTIONS CAN IMPACT ON BILAT RELATIONS. ALTHOUGH MAJOR WESTERN DONORS (BELGIUM, FRANCE, FRG) RARELY SEEK INFLUENCE RWANDA ON MULTILATERAL ISSUES, GOR HAS BEEN RECEPTIVE EMB APPROACHES (IF ONLY FOR THEIR INFORMATIONAL CONTENT) AND AT TIMES EVEN APPEARS FLATTERED USG SEEKS ITS SUPPORT. TO DATE GOR HAS NOT SOUGHT IN TURN USG SUPPORT ON ANY MULTILATERAL MATTER.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KIGALI 00156 021109Z

2. DCM PETER T. HIGGINS NAMED AS EMB MULTILATERAL AFFAIRS OFFICER. FRITTS

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NONALIGNED NATIONS, COUNTRY INFORMATION PROGRAMS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 01 MAR 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976KIGALI00156
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760078-1175
From: KIGALI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t197603108/aaaadrnn.tel
Line Count: 109
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 76 STATE 37591
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 28 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 JUN 2004 by ShawDG>; APPROVED <29 JUN 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MULTILATERAL AFFAIRS: INFO ON HOST GOVERNMENT ATTITUDES
TAGS: PORG, PFOR, US, RW, OAU
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006